MATANUSKA-SUSITNA BOROUGH INFORMATION MEMORANDUM

IM No. 17-070

SUBJECT: A RESOLUTION OF THE MATANUSKA-SUSITNA BOROUGH ASSEMBLY SUPPORTING SMOKEFREE ALASKA (SENATE BILL 63).

AGENDA OF:	April 4, 2017		
Assembly Act	ion:		
Approve	ion: ed Under a	DISENT age	nda
		O	4-4-17
MANAGER REC		Present to th	ne Assembly for
APPROVED BY	JOHN MOOSEY, BOROUG	H MANAGER:	
Route To:	Department/Individ	dual Initials	s Remarks
	Originator	LRM	For Assemblymember Doty
	Borough Attorney	5NBAX N	S

ATTACHMENT(S): Fiscal Note: YES NO Resolution Serial No. 17-028 (3 pp) Senate Bill 63 (11 pp)

Borough Clerk

SUMMARY STATEMENT:

This legislation is coming forward at the request of Assemblymember Doty supporting Senate Bill 63 - that in part prohibits smoking in enclosed area in places of employment.

SENATE BILL NO. 63

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTIETH LEGISLATURE - FIRST SESSION

BY SENATORS MICCICHE, Meyer, Gardner, Giessel, Stevens, Bishop, Costello

Introduced: 2/17/17

Referred: Health and Social Services, Finance

A BILL

FOR AN ACT ENTITLED

- 1 "An Act prohibiting smoking in certain places; relating to education on the smoking
- 2 prohibition; and providing for an effective date."
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
- * Section 1. The uncodified law of the State of Alaska is amended by adding a new section
- 5 to read:
- 6 LEGISLATIVE INTENT. It is the intent of the legislature that nothing in this Act is
- 7 intended to alter applicable law relating to liability of a manufacturer, dispenser, or other
- 8 person for a cause of action that may arise from smoking tobacco, e-cigarettes, or other oral
- 9 smoking devices in an enclosed area or to otherwise limit the state immunity from liability
- 10 provided for in state law. In this section, "e-cigarette," "enclosed area," and "smoking" have
- the meanings given to those terms in AS 18.35.399.
- * Sec. 2. AS 18.35 is amended by adding new sections to read:
- 13 Article 4. Prohibition of Smoking in Certain Places.
- 14 Sec. 18.35.301. Prohibition of smoking. (a) Smoking is prohibited in an

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	enclosed area	in a public place, including an enclosed area
2		(1) at an entertainment venue or a sports arena;
3		(2) on a bus, in a taxicab, on a ferry, or in another vehicle used for
4	public transpo	ortation;
5		(3) at a public transit depot, bus shelter, airport terminal, or other
6	public transpo	ortation facility;
7		(4) at a retail store or shopping center;
8		(5) at a place of government or public assembly located on property
9	that is owne	d or operated by the state, a municipality, or a regional educational
10	attendance ar	ea, or by an agent of the state, a municipality, or a regional educational
11	attendance ar	ea.
12	(b) Si	moking is prohibited in an enclosed area
13		(1) at an office building, office, hotel, motel, restaurant, bar, retail
14	store, or com	mon area in an apartment building or multiple-family dwelling;
15		(2) in a place of employment;
16		(3) in a building or residence that is used to provide paid child care,
17	whether or no	ot children are present in the building or residence;
18		(4) at a health care facility;
19		(5) in a vehicle that is a place of employment;
20		(6) at a public or private educational facility;
21		(7) in a building or residence that is the site of a business at which the
22	care of adults	is provided on a fee-for-service basis;
23		(8) at a residence in a health care facility, hotel, or motel;
24		(9) on a vessel operating as a shore-based fisheries business under
25	AS 43.75.	
26	(c) Si	moking is prohibited outdoors
27		(1) at an area located at a public or private school or a state or
28	municipal par	rk area designated as a children's playground;
29		(2) in a seating area for an outdoor arena, stadium, or amphitheater;
30		(3) at a place of employment or health care facility that has declared
31	the entire can	nous or outside grounds or property to be smoke-free:

1	(4) within	
2	(A) 10 feet of an entrance to a bar or restaurant t	hat serves
3	alcoholic beverages;	
4	(B) 20 feet of an entrance, open window, or 1	neating or
5	ventilation system air intake vent at an enclosed area at a place wher	e smoking
6	is prohibited under this section; or	
7	(C) a reasonable distance of an entrance, open w	indow, or
8	heating or ventilation system air intake vent on a vessel covered by the	his section
9	as determined by the vessel owner or operator in charge.	
10	(d) Notwithstanding (a) of this section, unless the owner or operato	r prohibits
11	it, smoking is allowed at a retail tobacco or e-cigarette store that	
12	(1) is in a building that	
13	(A) is freestanding; or	
14	(B) if it is attached to another business,	
15	(i) has a separate entrance;	
16	(ii) has a ventilation system vented to an a	rea where
17	smoking is not prohibited;	
18	(iii) the other business does not serve as a	residence,
19	child care facility, school, or health care facility; and	
20	(iv) smoking is limited to the use of an e-cigar	rette;
21	(2) is not	
22	(A) a business that is licensed under AS 04.11	to serve
23	alcoholic beverages at an outdoor location;	
24	(B) a business that is licensed under AS 05.15 to sell	l pull-tabs;
25	or	
26	(C) a retail store that is within an indoor public	place or
27	workplace.	
28	(e) Notwithstanding (a) and (b) of this section, smoking may be per	mitted in a
29	separate enclosed smoking area located in a terminal for international passe	ngers who
30	are in transit in a state-owned and state-operated international airport an	d who are
31	restricted by federal law from leaving the airport, if the smoking area is vent	ed directly

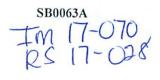
1	to an outdoor	area that is not an area where smoking is prohibited under (c) of this
2	section.	
3	(f) No	otwithstanding (b) of this section, unless the owner or operator prohibits
4	it, smoking is	allowed
5		(1) in a vehicle that is a place of employment when the vehicle is used
6	exclusively by	y one person;
7		(2) on a vessel when the vessel is engaged in commercial fishing or
8	sport charter f	ishing.
9	(g) No	othing in this section prohibits smoking
10		(1) at a private residence, except a private residence described in (b) of
11	this section or	while a health care provider is present;
12		(2) in a stand-alone shelter if the stand-alone shelter meets the
13	following req	uirements:
14		(A) food or drink may not be sold or served in the stand-alone
15	shelter	r; and
16		(B) the stand-alone shelter meets the minimum distance
17	requir	ements of (c) of this section; or
18		(3) in an establishment licensed under AS 17.38 that is a freestanding
19	building.	
20	(h) In	this section,
21		(1) "health care provider" has the meaning given in AS 09.65.300;
22		(2) "retail tobacco or e-cigarette store"
23		(A) means a store
24		(i) that primarily sells cigarettes, e-cigarettes, cigars,
25		tobacco and products containing tobacco, and pipes and other smoking
26		or e-cigarette accessories;
27		(ii) in which the sale of other products is incidental; and
28		(iii) that derives at least 90 percent of its gross revenue
29		from the sale of cigarettes, e-cigarettes, cigars, tobacco and products
30		containing tobacco, and pipes and other smoking or e-cigarette
31		accessories;

1	(B) does not include
2	(i) a tobacco or e-cigarette department or section of a
3	business that does not meet the criteria in (A) of this paragraph; or
4	(ii) a business that is also a restaurant or grocery store.
5	Sec. 18.35.306. Notice of prohibition. (a) A person who is in charge of a place
6	or vehicle where smoking is prohibited under AS 18.35.301 shall conspicuously
7	display in the place or vehicle a sign that
8	(1) reads "Smoking Prohibited by LawFine \$50";
9	(2) includes the international symbol for no smoking; or
10	(3) includes the words "No Puffin" with a pictorial representation of a
11	Horned Puffin or Tufted Puffin holding a burning cigarette enclosed in a red circle
12	crossed with a red bar.
13	(b) A person in charge of a building at which smoking is prohibited within a
14	specific distance from the entrance of the building under AS 18.35.301(c)(4) shall
15	conspicuously display a sign that reads "Smoking within (number of feet) Feet of
16	Entrance Prohibited by LawFine \$50" visible from the outside of each entrance to
17	the building.
18	(c) The department shall furnish signs required under this section to a person
19	who requests them with the intention of displaying them.
20	Sec. 18.35.311. Duty of employers and building managers. (a) An employer
21	may not permit an employee, customer, or other person to smoke inside an enclosed
22	area at a place of employment.
23	(b) The owner, operator, manager, or other person who manages a building or
24	other place where smoking is prohibited under AS 18.35.301 may not provide ashtrays
25	or other smoking accessories for use in that building or place.
26	(c) An employer may not require an employee, customer, or other person to
27	enter a stand-alone shelter as defined in AS 18.35.301(g) for a purpose other than
28	smoking.
29	Sec. 18.35.316. Powers and duties of the commissioner. (a) The
30	commissioner
31	(1) shall administer and enforce the requirements of AS 18.35.301

1	18.35.399;	
2		(2) may adopt regulations under AS 44.62 (Administrative Procedure
3	Act) necessar	y to carry out the duties under this section.
4	(b) In	addition to other powers granted the commissioner under AS 18.35.301
5	- 18.35.399,	the commissioner may delegate to another agency the authority to
6	implement an	d enforce one or more provisions of AS 18.35.301 - 18.35.399.
7	Sec. 1	8.35.321. Public education. (a) The commissioner shall ensure that
8	employers, pr	operty owners, property operators, and other members of the public are
9	provided ongo	ping access to
0		(1) a program of education regarding the requirements in AS 18.35.301
1	- 18.35.399;	
2		(2) an electronically published printable brochure that summarizes the
13	requirements	in AS 18.35.301 - 18.35.399.
14	(b) T	he program of education under (a) of this section may be provided in
15	combination	with the comprehensive smoking education, tobacco use prevention, and
16	tobacco contr	ol program established in AS 44.29.020(a)(14).
17	Sec. 1	8.35.326. Nonretaliation. (a) An employer may not discharge or in any
18	other manner	retaliate against an employee because the employee cooperates with or
19	initiates enfor	cement of a requirement in AS 18.35.301 - 18.35.399.
20	(b) T	he owner or operator of a vehicle or other place that is subject to a
21	requirement i	n AS 18.35.301 - 18.35.399 may not retaliate against a customer or other
22	member of th	e public for cooperating with or initiating enforcement of a requirement
23	in AS 18.35.3	01 - 18.35.399.
24	Sec. 1	8.35.331. Conflicts with local requirements. Nothing in AS 18.35.301
25	- 18.35.399 pr	rohibits a municipality from adopting an ordinance imposing
26		(1) additional limitations on smoking; or
27		(2) additional duties on employers, owners, operators, and other
28	persons who	are subject to the requirements of AS 18.35.306 or 18.35.311 related to
29	smoking.	
30	* Sec. 3. AS 18.35.	340(a) is amended to read:
31	(a) T	he commissioner shall develop and maintain a procedure for processing

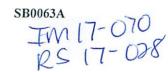
1	reports of violations of AS 18.35.301, 18.35.306, 18.35.311, and 18.35.326
2	[AS 18.35.300, 18.35.305, AND 18.35.330].
3	* Sec. 4. AS 18.35.340(b) is amended to read:
4	(b) If, after investigating a report made under this section, the commissioner
5	determines that a violation has occurred, (1) the commissioner may file a civil
6	complaint in the district court to enforce the provisions of AS 18.35.301 - 18.35.399
7	[AS 18.35.300 - 18.35.365]; or (2) an employee of the department designated by the
8	commissioner to enforce the provisions of <u>AS 18.35.301 - 18.35.399</u> [AS 18.35.300 -
9	18.35.365] may issue a citation under AS 18.35.341(b). If an employee of the
10	department issues a citation, the violation shall be processed and disposed of under
11	AS 18.35.341.
12	* Sec. 5. AS 18.35.340(c) is amended to read:
13	(c) A person who violates AS 18.35.301 [AS 18.35.300 OR 18.35.305] and
14	against whom the commissioner has filed a civil complaint under this section is
15	punishable by a civil fine of [NOT LESS THAN \$10 NOR MORE THAN] \$50. A
16	person who violates AS 18.35.306 or 18.35.311 [AS 18.35.330] and against whom the
17	commissioner has filed a civil complaint under this section is punishable by a civil
18	fine of not less than \$50 [\$20] nor more than \$300. Each day a violation of
19	AS 18.35.306 or 18.35.311 [AS 18.35.330] continues after a civil complaint for the
20	violation has been filed and served on the defendant constitutes a separate violation. $\underline{\mathbf{A}}$
21	person who violates AS 18.35.326 and against whom the commissioner has filed a
22	civil complaint under this section is punishable by a civil fine of not more than
23	<u>\$500.</u>
24	* Sec. 6. AS 18.35.341(a) is amended to read:
25	(a) A peace officer may issue a citation for a violation of AS 18.35.301,
26	18.35.311, or 18.35.326 [AS 18.35.300 OR 18.35.305] committed in the officer's
27	presence or for a violation of AS 18.35.306 [AS 18.35.330]. The provisions of
28	AS 12.25.175 - 12.25.230 apply to the issuance of a citation under this subsection.
29	* Sec. 7. AS 18.35.341(b) is amended to read:
30	(b) An employee of the department designated by the commissioner to enforce
31	the provisions of AS 18.35.301 - 18.35.399 [AS 18.35.300 - 18.35.365] may issue a

1	citation for a violation of AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326
2	[AS 18.35.300, 18.35.305, OR 18.35.330] regardless of whether the violation was
3	committed in the employee's presence. A citation issued under this subsection shall be
4	in the same form and shall be processed in the same manner as a citation issued by a
5	peace officer under (a) of this section. An employee of the department may not arrest a
6	person for a violation of AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326
7	[AS 18.35.300, 18.35.305, OR 18.35.330].
8	* Sec. 8. AS 18.35.341(c) is amended to read:
9	(c) A person who violates AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326
10	[AS 18.35.300, 18.35.305, OR 18.35.330] is guilty of a violation as defined in
11	AS 11.81.900(b) and upon conviction is punishable by a fine of [NOT LESS THAN
12	\$10 NOR MORE THAN] \$50 for a violation of AS 18.35.301, [AS 18.35.300 OR
13	18.35.305 AND] by a fine of not less than <u>\$50</u> [\$20] nor more than \$300 for a
14	violation of AS 18.35.306 or 18.35.311, and by a fine of not more than \$500 for a
15	violation of AS 18.35.326 [AS 18.35.330]. Each day a violation of AS 18.35.306 and
16	18.35.311 [AS 18.35.330] continues after a citation for the violation has been issued
17	constitutes a separate violation.
18	* Sec. 9. AS 18.35,341(d) is amended to read:
19	(d) The supreme court shall establish a schedule of bail amounts for violations
20	of AS 18.35.301, 18.35.306, 18.35.311, and 18.35.326 [AS 18.35.300, 18.35.305,
21	AND 18.35.330], but in no event may the bail amount exceed the maximum fine that
22	may be imposed for the violation under (c) of this section. The bail amount for a
23	violation must appear on the citation.
24	* Sec. 10. AS 18.35.342 is amended to read:
25	Sec. 18.35.342. Multiple fines prohibited. A person may not be fined more
26	than once for each violation of AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326
27	[AS 18.35.300, 18.35.305, OR 18.35.330].
28	* Sec. 11. AS 18.35.343 is amended to read:
29	Sec. 18.35.343. Injunctions. The commissioner or any affected party may
30	institute an action in the superior court to enjoin repeated violations of AS 18.35.301,
31	18.35.306, 18.35.311, or 18.35.326 [AS 18.35.300, 18.35.305, or 18.35.330].



1	^a Sec. 12. AS 18.35.350 is amended to read:
2	Sec. 18.35.350. Enforcement authority. The commissioner or the
3	commissioner's designee is responsible for enforcing the provisions of AS 18.35.301 -
4	18.35.399 [AS 18.35.300 - 18.35.365]. This section does not limit the authority of
5	peace officers.
6	* Sec. 13. AS 18.35 is amended by adding a new section to read:
7	Sec. 18.35.399. Definitions. In AS 18.35.301 - 18.35.399,
8	(1) "business" means a for-profit or nonprofit sole proprietorship,
9	partnership, joint venture, corporation, professional corporation, private club, retail
0	seller of goods or services, or other business entity;
1	(2) "commissioner" means the commissioner of health and social
2	services or the commissioner's designee;
13	(3) "department" means the Department of Health and Social Services;
14	(4) "e-cigarette" means any product containing or delivering nicotine
15	or any other substance intended for human consumption that can be used by a person
6	through inhalation of vapor or aerosol from the product, of any size or shape, whether
17	the product is manufactured, distributed, marketed, or sold as an e-cigarette, e-cigar, e-
8	pipe, e-hookah, vape pen, or any other product name or descriptor; "e-cigarette" does
19	not include drugs, devices, or combination products authorized for sale by the United
20	States Food and Drug Administration as those terms are defined in 21 U.S.C. 301 -
21	392 (Food, Drug, and Cosmetic Act), unless the use of those products simulate
22	smoking or expose others to vapor or aerosol;
23	(5) "employee" means a person who is employed by a business for
24	compensation or works for a business as a volunteer without compensation;
25	(6) "employer" means the state, a municipality, a regional educational
26	attendance area, and a person or a business with one or more employees;
27	(7) "enclosed area" means space between a floor and a ceiling that is
28	bounded on two or more sides by a combination of walls, doorways, windows, or
29	other physical barriers that may be open, partially open, closed, retractable, temporary,
30	or permanent;
31	(8) "health care facility" means an office or institution providing care

or treatment for physical, mental, emotional, or other medical, dental, physiological, or
psychological diseases or conditions; private, municipal, or state hospital; independent
diagnostic testing facility; primary care outpatient facility; skilled nursing facility;
kidney disease treatment center, including freestanding hemodialysis units;
intermediate care facility; ambulatory surgical facility; Alaska Pioneers' Home or
Alaska Veterans' Home administered by the department under AS 47.55; long-term
care facility; psychiatric hospital; residential psychiatric treatment center, as defined in
AS 18.07.111 or AS 47.32.900, and other facilities, places of employment, or offices
operated for use by doctors, nurses, surgeons, chiropractors, physical therapists,
physicians, psychiatrists, or dentists or other professional health care providers to
provide health care;
(9) "place of employment" means work areas, private offices, hotel and
motel rooms, employee lounges, restrooms, conference rooms, classrooms, cafeterias,
hallways, vehicles, and other employee work areas that are under the control of an
employer;
(10) "public place" includes
(A) an area to which the public is invited or into which the
public is admitted;
(B) a place where services, goods, or facilities are offered to
the pu <mark>blic;</mark>
(11) "smoking" means using an e-cigarette or other oral smoking
device or inhaling, exhaling, burning, or carrying a lighted or heated cigar, cigarette,
pipe, or tobacco or plant product intended for inhalation.
* Sec. 14. AS 18.35.300, 18.35.305, 18.35.310, 18.35.320, 18.35.330, 18.35.355, and
18.35.365 are repealed.
* Sec. 15. The uncodified law of the State of Alaska is amended by adding a new section to
read;:
APPLICABILITY. AS 18.35.301, 18.35.306, 18.35.311, 18.35.316, 18.35.321,
18.35.326, and 18.35.331, added by sec. 2 of this Act, AS 18.35.340(a) - (c), as amended by
secs. 3 - 5 of this Act, AS 18.35.341(a) - (d), as amended by secs. 6 - 9 of this Act,
AS 18.35.342, as amended by sec. 10 of this Act, AS 18.35.343, as amended by sec. 11 of this



- 1 Act, AS 18.35.350, as amended by sec. 12 of this Act, and AS 18.35.399, added by sec. 13 of
- 2 this Act, apply to violations or failures to comply that occur on or after the effective date of
- 3 secs. 2 13 of this Act.
- * Sec. 16. The uncodified law of the State of Alaska is amended by adding a new section to
- 5 read:
- 6 TRANSITION: REGULATIONS. The Department of Health and Social Services may
- 7 adopt regulations necessary to implement AS 18.35.301, 18.35.306, 18.35.311, 18.35.316,
- 8 18.35.321, 18.35.326, and 18.35.331, added by sec. 2 of this Act, AS 18.35.340(a) (c), as
- 9 amended by secs. 3 5 of this Act, AS 18.35.341(a) (d), as amended by secs. 6 9 of this
- 10 Act, AS 18.35.342, as amended by sec. 10 of this Act, AS 18.35.343, as amended by sec. 11
- of this Act, AS 18.35.350, as amended by sec. 12 of this Act, and AS 18.35.399, added by
- sec. 13 of this Act. The regulations take effect under AS 44.62 (Administrative Procedure
- 13 Act), but not before the effective date of the section being implemented.
- * Sec. 17. Section 16 of this Act takes effect immediately under AS 01.10.070(c).
- * Sec. 18. Except as provided in sec. 17 of this Act, this Act takes effect October 1, 2017.